

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24

IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF OREGON

Diane L. Gruber and Mark Runnels, )  
 )  
Plaintiffs, )  
 )  
vs. )  
 )  
Oregon State Bar, a public corporation, )  
 )  
Defendant. )  
\_\_\_\_\_ )

Case No. 3:18-cv-01591-MO  
MEMORANDUM IN SUPPORT OF  
PLAINTIFF’S MOTION FOR  
PARTIAL SUMMARY JUDGMENT

This is a Civil Rights action brought by two attorneys who currently practice law in the State of Oregon. As such, they are members of Defendant Oregon State Bar as required by ORS 9.160 and have paid all dues and assessments required to maintain their membership in order to practice law in the State of Oregon.

**FACTS**

Michael L. Spencer, OSB #830907  
403 Main St.  
Klamath Falls, OR 97601  
541-883-7139  
mlslaw@live.com

1 The facts, at least as to the liability portion of this case, are clear and undisputed.  
2 Plaintiff's request the Court take Judicial Notice of the provisions of the following  
3 provisions of Oregon law:

4 **"9.160 Bar membership required to practice law; exceptions.** (1) Except as  
5 provided in this section, a person may not practice law in this state, or represent  
6 that the person is qualified to practice law in this state, unless the person is an  
active member of the Oregon State Bar. . . ."

7 **"9.166 Enjoining practicing law without a license; restitution to victim.** If the  
8 board has reason to believe that a person is practicing law without a license, the  
9 board may maintain a suit for injunctive relief in the name of the Oregon State Bar  
10 against any person violating ORS 9.160. The court shall enjoin any person  
violating ORS 9.160 from practicing law without a license. Any person who has  
11 been so enjoined may be punished for contempt by the court issuing the injunction.  
An injunction may be issued without proof of actual damage sustained by any  
12 person. The court shall order restitution to any victim of any person violating ORS  
9.160. The prevailing party may recover its costs and attorney fees in any suit for  
injunctive relief brought under this section in which the board is the plaintiff."

13 **"9.191 Annual membership fees; professional liability assessments.** (1) Except  
14 as provided in subsection (2) of this section, the annual membership fees to be paid  
by members of the Oregon State Bar shall be established by the Board of  
15 Governors of the Oregon State Bar, and each year notice of the proposed fees for  
the coming year shall be published and distributed to the membership not later than  
16 20 days before the annual meeting of the house of delegates. Any increase in  
annual membership fees over the amount established for the preceding year must  
17 be approved by a majority of delegates of the house of delegates voting thereon at  
the annual meeting of the house of delegates. The board shall establish the date by  
which annual membership fees must be paid.

18 (2) The board shall establish prorated membership fees payable for the year that a  
19 member is admitted to the practice of law in this state. If the new member is  
admitted on or before the date established by the board for the payment of annual  
20 membership fees under subsection (1) of this section, the new member must pay  
the full annual membership fees established under subsection (1) of this section.

21 (3) In establishing annual membership fees, the board shall consider and be guided  
22 by the anticipated financial needs of the state bar for the year for which the fees are  
established, time periods of membership and active or inactive status of members.  
23 Annual membership fees may include any amount assessed under any plan for  
professional liability insurance for active members engaged in the private practice  
24 of law whose principal offices are in Oregon as provided in ORS 9.080 (2). The  
board may not require that a member who has been admitted to practice law in

Michael L. Spencer, OSB #830907  
403 Main St.  
Klamath Falls, OR 97601  
541-883-7139  
mlslaw@live.com

Oregon for 50 years or more pay membership fees, assessments or any amount under ORS 9.645, except that the member shall be required to pay any amount assessed under any plan for professional liability insurance if the member is engaged in the private practice of law and the member's principal office is in Oregon."

**"9.200 Effect of failure to pay membership fees; reinstatement.** (1) Any member in default in payment of membership fees established under ORS 9.191 (1) or any member in default in payment of assessed contributions to a professional liability fund established under ORS 9.080 (2) shall be given written notice of delinquency and a reasonable time to cure the default. The chief executive officer of the Oregon State Bar shall send the notice of delinquency to the member at the member's electronic mail address on file with the bar on the date of the notice. The chief executive officer shall send the notice by mail to any member who is not required to have an electronic mail address on file with the bar under the rules of procedure. If a member fails to pay the fees or contributions within the time allowed to cure the default as stated in the notice, the member is automatically suspended. The chief executive officer shall provide the names of all members suspended under this section to the State Court Administrator and to each of the judges of the Court of Appeals, circuit and tax courts of the state.

(2) An active member delinquent in the payment of fees or contributions is not entitled to vote.

(3) A member delinquent in the payment of fees or contributions may be assessed a late payment penalty determined by the board of governors.

(4) A member suspended for delinquency under this section may be reinstated only on compliance with the rules of the Supreme Court and the rules of procedure and payment of all required fees or contributions."

## ARGUMENT

Plaintiffs in this case assert that the provisions of Oregon law requiring them to be members of the Oregon State Bar and to pay dues, fees and assessments to be members of the Oregon State Bar violate their rights to Freedom of Speech and Freedom of Association protected by the 1<sup>st</sup> Amendment to the United States Constitution as applied to the States by the 14<sup>th</sup> Amendment to the United States Constitution.

Plaintiffs are, of course, aware of the decisions of the United States Supreme Court in *Lathrop v. Donohue*, 367 U.S. 820, 81 S.Ct. 1826, 6 L.Ed.2d 1191 (1961) and *Keller v.*

Michael L. Spencer, OSB #830907  
403 Main St.  
Klamath Falls, OR 97601  
541-883-7139  
mlslaw@live.com

1 *State Bar of California*, 496 U.S. 1, 110 S. Ct. 2228, 110 L. Ed. 2d 1(1990) where the  
2 Supreme Court allowed integrated bars. However, the Supreme Court’s recent decision  
3 in *Janus v. American Federation of State, County and Municipal Employees, et al*, 585 U.  
4 S. \_\_\_\_ (No. 16–1466) (2018) shows that those cases are no longer good law.

5 *Lathrop*, supra, involved a challenge to the establishment of an integrated bar for  
6 attorneys in Wisconsin as is provided for in Oregon law. The Supreme Court upheld the  
7 requirement that attorneys in Wisconsin could be required to be members of the bar and  
8 be required to pay dues to the bar. In the plurality opinion, the Supreme Court stated:

9 “In our view the case presents a claim of impingement upon freedom of  
10 association no different from that which we decided in *Railway Employees’ Dept.*  
11 *v. Hanson*, 351 U.S. 225, 76 S.Ct. 714, 100 L.Ed. 1112. We there held that § 2,  
12 Eleventh of the Railway Labor Act, 45 U.S.C. § 152, 45 U.S.C.A. § 152, subd. 11,  
13 Eleventh, did not on its face abridge protected rights of association in authorizing  
union-shop agreements between interstate railroads and unions of their employees  
conditioning the employees’ continued employment on payment of union dues,  
initiation fees and assessments.”

14 *Lathrop* at 842. Justice Harlan, in his concurring opinion, stated:

15 “The *Hanson* case, 351 U.S. 225, 76 S.Ct. 714, 100 L.Ed. 1112, decided by a  
16 unanimous Court, surely lays at rest all doubt that a State may Constitutionally  
17 condition the right to practice law upon membership in an integrated bar  
association, a condition fully as justified by state needs as the union shop is by  
federal needs.”

18 *Lathrop* at 849.

19 The broad approval of an integrated bar was modified somewhat in 1990 when the  
20 Supreme Court was asked to determine if a bar could use compulsory fees paid by  
21 attorneys for political or ideological purposes. In *Keller v. State Bar of California*, 496  
22 U.S. 1, 110 S. Ct. 2228, 110 L. Ed. 2d 1(1990), the Supreme Court held that dues required  
23 to be paid by attorneys to a bar could not be used for ideological purposes, citing its case  
24 of *Abood v. Detroit Board of Education*, 431 U.S. 209, 97 S.Ct. 1782, 52 L.Ed.2d 261

Michael L. Spencer, OSB #830907  
403 Main St.  
Klamath Falls, OR 97601  
541-883-7139  
mlslaw@live.com

1 (1977) as the basis for that decision. The Supreme Court held:

2 “*Abood* held that a union could not expend a dissenting individual's dues for  
3 ideological activities not "germane" to the purpose for which compelled  
4 association was justified: collective bargaining. Here the compelled association  
5 and integrated bar is justified by the State's interest in regulating the legal  
6 profession and improving the quality of legal services. The State Bar may  
7 therefore constitutionally fund activities germane to those goals out of the  
8 mandatory dues of all members. It may not, however, in such manner fund  
9 activities of an ideological nature which fall outside of those areas of activity.

7 *Keller* at 13. Thus, it is clear that the previous cases decided by the United States  
8 Supreme Court were entirely based upon it's decisions relating to the union shop  
9 decisions.

10 On June 28, 2018, the United States Supreme Court decided the case of *Janus v.*  
11 *American Federation of State, County and Municipal Employees, et al*, 585 U.S. \_\_\_\_  
12 (No. 16–1466) (2018) in which is specifically overruled the *Abood* case.

13 “We upheld a similar law in *Abood v. Detroit Bd. of Ed.*, 431 U. S. 209 (1977), and  
14 we recognize the importance of following precedent unless there are strong  
15 reasons for not doing so. But there are very strong reasons in this case.  
16 Fundamental free speech rights are at stake. *Abood* was poorly reasoned. It has led  
17 to practical problems and abuse. It is inconsistent with other First Amendment  
18 cases and has been undermined by more recent decisions. Developments since  
19 *Abood* was handed down have shed new light on the issue of agency fees, and no  
20 reliance interests on the part of public-sector unions are sufficient to justify the  
21 perpetuation of the free speech violations that *Abood* has countenanced for the past  
22 41 years. **Abood is therefore overruled.**” (Emphasis added)

19 *Janus* Slip Opinion at page 2. The Supreme Court went on to say:

20 “The First Amendment, made applicable to the States by the Fourteenth  
21 Amendment, forbids abridgment of the freedom of speech. We have held time and  
22 again that freedom of speech “includes both the right to speak freely and the right  
23 to refrain from speaking at all.” *Wooley v. Maynard*, 430 U. S. 705, 714 (1977);  
24 see *Riley v. National Federation of Blind of N. C., Inc.*, 487 U. S. 781, 796–797  
(1988); *Harper & Row, Publishers, Inc. v. Nation Enterprises*, 471 U. S. 539, 559  
(1985); *Miami Herald Publishing Co. v. Tornillo*, 418 U. S. 241, 256–257 (1974);  
accord, *Pacific Gas & Elec. Co. v. Public Util. Comm’n of Cal.*, 475 U. S. 1, 9  
(1986) (plurality opinion). The right to eschew association for expressive purposes

Michael L. Spencer, OSB #830907  
403 Main St.  
Klamath Falls, OR 97601  
541-883-7139  
mlslaw@live.com

1 is likewise protected. *Roberts v. United States Jaycees*, 468 U. S. 609, 623 (1984)  
2 (“Freedom of association . . . plainly presupposes a freedom not to associate”); see  
3 Pacific Gas & Elec., supra, at 12 (“[F]orced associations that burden protected  
4 speech are impermissible”). As Justice Jackson memorably put it: “If there is any  
5 fixed star in our constitutional constellation, it is that no official, high or petty, can  
6 prescribe what shall be orthodox in politics, nationalism, religion, or other matters  
7 of opinion or force citizens to confess by word or act their faith therein.” *West*  
8 *Virginia Bd. of Ed. v. Barnette*, 319 U. S. 624, 642 (1943) (emphasis added).

Compelling individuals to mouth support for views they find objectionable  
violates that cardinal constitutional command, and in most contexts, any such  
effort would be universally condemned. Suppose, for example, that the State of  
Illinois required all residents to sign a document expressing support for a particular  
set of positions on controversial public issues—say, the platform of one of the  
major political parties. No one, we trust, would seriously argue that the First  
Amendment permits this.

Perhaps because such compulsion so plainly violates the Constitution, most  
of our free speech cases have involved restrictions on what can be said, rather than  
laws compelling speech. But measures compelling speech are at least as  
threatening.”

11 *Janus* Slip Opinion at 7-8. The Supreme Court went on to state:

12 “Compelling a person to subsidize the speech of other private speakers raises  
13 similar First Amendment concerns. *Knox*, supra, at 309; *United States v. United*  
14 *Foods, Inc.*, 533 U. S. 405, 410 (2001); *Abood*, supra, at 222, 234–235. As  
15 Jefferson famously put it, “to compel a man to furnish contributions of money for  
16 the propagation of opinions which he disbelieves and abhor[s] is sinful and  
17 tyrannical.” A Bill for Establishing Religious Freedom, in 2 Papers of Thomas  
18 Jefferson 545 (J. Boyd ed. 1950) (emphasis deleted and footnote omitted); see also  
19 *Hudson*, 475 U. S., at 305, n. 15. We have therefore recognized that a “significant  
20 impingement on First Amendment rights” occurs when public employees are  
21 required to provide financial support for a union that “takes many positions during  
22 collective bargaining that have powerful political and civic consequences.” *Knox*,  
23 supra, at 310–311 (quoting *Ellis v. Railway Clerks*, 466 U. S. 435, 455 (1984)).”

19 *Janus*, Slip Opinion at 9

20 The present case involving compulsory payment of dues, fees and assessments to  
21 maintain membership in the Oregon State Bar in order to engage in their State regulated  
22 profession is no different. The Oregon State Bar has clearly engaged in political and  
23 ideological speech that the Plaintiffs in this case object to. (Declaration of Diane L.  
24 Gruber; Declaration of Mark Runnels)

Michael L. Spencer, OSB #830907  
403 Main St.  
Klamath Falls, OR 97601  
541-883-7139  
mlslaw@live.com

1           However, just because Oregon laws which compel the subsidy of the Oregon State  
2 Bar's ideological speech impinge on the Plaintiffs' First Amendment rights, it does not  
3 automatically follow that those laws are unconstitutional. Instead, the Court must  
4 determine if the purposes of the laws pass the required level of scrutiny to allow that  
5 impingement.

6           “Because the compelled subsidization of private speech seriously impinges on  
7 First Amendment rights, it cannot be casually allowed. Our free speech cases have  
8 identified “levels of scrutiny” to be applied in different contexts, and in three  
9 recent cases, we have considered the standard that should be used in judging the  
10 constitutionality of agency fees. See *Knox*, supra; *Harris*, supra; *Friedrichs v.*  
11 *California Teachers Assn.*, 578 U. S. \_\_\_\_ (2016) (per curiam) (affirming decision  
12 below by equally divided Court).

13           In *Knox*, the first of these cases, we found it sufficient to hold that the  
14 conduct in question was unconstitutional under even the test used for the  
15 compulsory subsidization of commercial speech. 567 U. S., at 309–310, 321–322.  
16 Even though commercial speech has been thought to enjoy a lesser degree of  
17 protection, see, e.g., *Central Hudson Gas & Elec. Corp. v. Public Serv. Comm’n of*  
18 *N. Y.*, 447 U. S. 557, 562–563 (1980), prior precedent in that area, specifically  
19 *United Foods*, supra, had applied what we characterized as “exacting” scrutiny,  
20 *Knox*, 567 U. S., at 310, a less demanding test than the “strict” scrutiny that might  
21 be thought to apply outside the commercial sphere. **Under “exacting” scrutiny,**  
22 **we noted, a compelled subsidy must “serve a compelling state interest that**  
23 **cannot be achieved through means significantly less restrictive of**  
24 **associational freedoms.**” *Ibid.* (internal quotation marks and alterations omitted).”  
(Emphasis added)

17 *Janus*, Slip Opinion at 10.

18           In the cases decided previously regarding integrated bar's, the court utilized the  
19 “balancing test” to determine if the infringement on the associational rights of attorneys  
20 could be allowed. Justice Black, in his dissenting opinion in *Lathrop*, supra, stated:

21           “The first of these is that the use of compelled dues by an integrated bar to further  
22 legislative ends contrary to the wishes of some of its members can be upheld under  
23 the so-called 'balancing test,' which permits abridgment of First Amendment rights  
24 so long as that abridgment furthers some legitimate purpose of the State. Under  
this theory, the appellee contends, abridgments of speech 'incidental' to an  
integrated bar must be upheld because the integrated bar performs many valuable  
services for the public. As pointed out above, the Wisconsin Supreme Court

Michael L. Spencer, OSB #830907  
403 Main St.  
Klamath Falls, OR 97601  
541-883-7139  
mlslaw@live.com

embraced this theory in express terms. And the concurring opinion of Mr. Justice HARLAN, though not purporting to distinguish the Street case, also adopts the case-by-case 'balancing' approach under which such a distinction as, indeed, any desired distinction is possible.”

*Lathrop* at 871.

The Supreme Court has not been clear in most of its previous ruling regarding the test to be used to determine if compulsory funding and membership passes constitutional muster. As shown in the above quote from *Lathrop*, usually this is pointed out in the dissent. In the *Abood, supra* case, it was stated:

“Before today it had been well established that when state law intrudes upon protected speech, the State itself must shoulder the burden of proving that its action is justified by overriding state interests. See *Elrod v. Burns*, supra, 427 U.S. at 363, 96 S.Ct. at 2685; *Healy v. James*, 408 U.S. 169, 184, 92 S.Ct. 2338 2347, 33 L.Ed.2d 266 (1972); *Speiser v. Randall*, 357 U.S. 513, 525-526, 78 S.Ct. 1332, 1341-42, 2 L.Ed.2d 1460 (1958). The Court, for the first time in a First Amendment case, simply reverses this principle. Under today's decision, a nonunion employee who would vindicate his First Amendment rights apparently must initiate a proceeding to prove that the union has allocated some portion of its budget to "ideological activities unrelated to collective bargaining." Ante, at 237-241. I would adhere to established First Amendment principles and require the State to come forward and demonstrate, as to each union expenditure for which it would exact support from minority employees, that the compelled contribution is necessary to serve overriding governmental objectives.”

*Abood* at 263.

Thus, the key holding in *Janus, supra*, is that the use of the “balancing test” to determine if governmental action which infringes on an individual’s freedom of speech and freedom of association is to be allowed was rejected.

The Supreme Court stated:

“The dissent, on the other hand, proposes that we apply what amounts to rational-basis review, that is, that we ask only whether a government employer could reasonably believe that the exaction of agency fees serves its interests. See *post*, at 4 (KAGAN, J., dissenting) (“A government entity could reasonably conclude that such a clause was needed”). **This form of minimal scrutiny is foreign to our free-speech jurisprudence, and we reject it here.** At the same time, we again find it unnecessary to decide the issue of strict scrutiny because the



1 Illinois scheme cannot survive under even the more permissive standard applied in  
2 *Knox* and *Harris*.” (Emphasis added)

3 *Janus* Slip Opinion at 10-11

4 Plaintiffs in this case contend that the “strict scrutiny” test is the appropriate test  
5 for the laws of the State of Oregon but, like in *Janus*, *supra*, it is clear that those laws  
6 cannot even pass the less restrictive “exacting scrutiny” test. Plaintiffs do not deny that  
7 the State of Oregon has a compelling state interest in regulating the legal profession and  
8 improving the quality of legal services. The question here is whether the means by  
9 which the State of Oregon has chosen, compulsory membership and compelled  
10 subsidation, could be achieved “. . . through means significantly less restrictive of  
11 associational freedoms.” *Ibid*.

12 The State of Oregon regulates many other professions, ranging from Architects in  
13 Chapter 671 of the Oregon Revised Statutes to Outfitters and Guides in Chapter 704.  
14 Included in the professions regulated are doctors, who are required to be licensed  
15 pursuant to ORS 677.080. However, doctors are not required to be members of the  
16 Oregon Medical Association, which is a non-profit corporation. Surely, the State of  
17 Oregon has a very compelling state interest in ensuring that the practice of medicine,  
18 where a patient could be killed, is done in a proper and professional manner. However,  
19 the State of Oregon has deemed that it can accomplish this interest through licensing of  
20 doctors by the State and imposing discipline on doctors who fail to meet the standards of  
21 that practice. ORS 677.184 to 677.232 sets out the disciplinary process for doctors.

22 All 50 States and the District of Columbia regulate the practice of law. Almost  
23 half of those States do not require membership in a Bar but instead provide for a licensing  
24 and disciplinary system with a voluntary bar association. (See attached Overview of

Michael L. Spencer, OSB #830907  
403 Main St.  
Klamath Falls, OR 97601  
541-883-7139  
mlslaw@live.com

1 State Attorney Licensing Requirements-Appendix 1) Thus, in almost half of the  
2 jurisdictions regulating the practice of law in this Country, having a license system rather  
3 than mandatory membership in a bar accomplishes the compelling State interest of  
4 regulating the legal profession and improving the quality of legal services.

5 If the State of Oregon is able to regulate other professions, including the medical  
6 profession, through a licensing system and the majority of the jurisdictions which regulate  
7 the practice of law find it adequate to use a licensing system, how can Oregon's system of  
8 requiring membership in the Oregon State Bar, coupled with compulsory subsidies, be the  
9 only means to accomplish the State's interest? Certainly, a licensing system where the  
10 licensing agency does not engage in political or ideological speech would accomplish  
11 those goals. The Oregon State Bar should appropriately become a professional trade  
12 organization, such as the Oregon Medical Association, and continue to provide valuable  
13 services to both those attorneys who voluntarily choose to associate with it and to the  
14 general public.

15 Again, turning to the *Janus* decision, the Supreme Court has provided valuable  
16 guidance in answering this question. In *Abood*, the compelling state interest in requiring  
17 forced subsidies to unions was "labor peace." *Janus*, Slip Opinion at 11. The Supreme  
18 Court noted that federal employment law did not require agency fees and that "labor  
19 peace" was not an issue.

20 "Whatever may have been the case 41 years ago when *Abood* was handed down, it  
21 is now undeniable that "labor peace" can readily be achieved "through means  
22 significantly less restrictive of associational freedoms" than the assessment of  
agency fees."

23 *Janus*, Slip Opinion at 12.

24 Another recent United States Supreme Court sheds further light on this subject:

Michael L. Spencer, OSB #830907  
403 Main St.  
Klamath Falls, OR 97601  
541-883-7139  
mlslaw@live.com

1 “The First Amendment creates "an open marketplace" in which differing ideas  
2 about political, economic, and social issues can compete freely for public  
3 acceptance without improper government interference. *New York State Bd. of*  
4 *Elections v. Lopez Torres*, 552 U.S. 196, 208, 128 S.Ct. 791, 169 L.Ed.2d 665  
5 (2008). See also *Hustler Magazine, Inc. v. Falwell*, 485 U.S. 46, 51, 108 S.Ct. 876,  
6 99 L.Ed.2d 41 (1988) ; *Mills v. Alabama*, 384 U.S. 214, 218-219, 86 S.Ct. 1434,  
7 16 L.Ed.2d 484 (1966). The government may not prohibit the dissemination of  
8 ideas that it disfavors, nor compel the endorsement of ideas that it approves. See  
9 *R.A.V. v. St. Paul*, 505 U.S. 377, 382, 112 S.Ct. 2538, 120 L.Ed.2d 305 (1992) ;  
10 *Brandenburg v. Ohio*, 395 U.S. 444, 447-448, 89 S.Ct. 1827, 23 L.Ed.2d 430  
11 (1969)(per curiam); *West Virginia Bd. of Ed. v. Barnette*, 319 U.S. 624, 63 S.Ct.  
12 1178, 87 L.Ed. 1628 (1943) ; *Wooley v. Maynard*, 430 U.S. 705, 713-715, 97 S.Ct.  
13 1428, 51 L.Ed.2d 752 (1977) ; *Riley v. National Federation of Blind of N.C., Inc.*,  
14 487 U.S. 781, 797, 108 S.Ct. 2667, 101 L.Ed.2d 669 (1988) (The First Amendment  
15 protects "the decision of both what to say and what not to say" (emphasis deleted)).  
16 And the ability of like-minded individuals to associate for the purpose of  
17 expressing commonly held views may not be curtailed. See *Roberts v. United*  
18 *States Jaycees*, 468 U.S. 609, 623, 104 S.Ct. 3244, 82 L.Ed.2d 462 (1984) (  
19 "Freedom of association ... plainly presupposes a freedom not to associate");  
20 *NAACP v. Alabama ex rel. Patterson*, 357 U.S. 449, 460-461, 78 S.Ct. 1163, 2  
21 L.Ed.2d 1488 (1958).”

22 *Knox v. Serv. Emps. Int'l Union*, 132 S. Ct. 2277, 2289, 183 L.Ed.2d 281, 567 U.S. 298  
23 (2012) The Supreme Court went on to say:

24 “We made it clear that compulsory subsidies for private speech are subject to  
exacting First Amendment scrutiny and cannot be sustained unless two criteria are  
met. First, there must be a comprehensive regulatory scheme involving a  
"mandated association" among those who are required to pay the subsidy. *Id.*, at  
414, 121 S.Ct. 2334. Such situations are exceedingly rare because, as we have  
stated elsewhere, mandatory associations are permissible only when they serve a  
"compelling state interes[t] ... that cannot be achieved through means significantly  
less restrictive of associational freedoms." *Roberts, supra*, at 623, 104 S.Ct. 3244.  
Second, even in the rare case where a mandatory association can be justified,  
compulsory fees can be levied only insofar as they are a "necessary incident" of the  
"larger regulatory purpose which justified the required association." *United Foods,*  
*supra*, at 414, 121 S.Ct. 2334.”

*Ibid.* The Supreme Court further stated:

“Contrary to the view of the Ninth Circuit panel majority, we did not call for a  
balancing of the "right" of the union to collect an agency fee against the First  
Amendment rights of nonmembers. 628 F.3d, at 1119-1120. As we noted in  
*Davenport*, "unions have no constitutional entitlement to the fees of  
nonmember-employees." 551 U.S., at 185, 127 S.Ct. 2372. A union's "collection of

Michael L. Spencer, OSB #830907  
403 Main St.  
Klamath Falls, OR 97601  
541-883-7139  
mlslaw@live.com

1 fees from nonmembers is authorized by an act of legislative grace," 628 F.3d, at  
2 1126 (Wallace, J., dissenting)-one that we have termed "unusual" and  
3 "extraordinary," *Davenport, supra*, at 184, 187, 127 S.Ct. 2372. Far from calling  
4 for a balancing of rights or interests, *Hudson* made it clear that any procedure for  
5 exacting fees from unwilling contributors must be "carefully tailored to minimize  
6 the infringement" of free speech rights. 475 U.S., at 303, 106 S.Ct. 1066. And to  
7 underscore the meaning of this careful tailoring, we followed that statement with a  
8 citation to cases holding that measures burdening the freedom of speech or  
9 association must serve a "compelling interest" and must not be significantly  
10 broader than necessary to serve that interest."

11 *Knox* at 313.

12 As indicated, the cases cited all utilize the lesser "exacting scrutiny" test and show  
13 that Oregon's approach to the regulation of the practice of law is ". . . significantly  
14 broader than necessary to serve. . ." the interest of the State in regulating the practice of  
15 law. *Ibid*. A licensing structure, as used by many other States and used by the State of  
16 Oregon for all other professions, would have no impact upon the Plaintiff's associational  
17 rights since they would not become a "member" of the licensing entity.

#### 18 CONCLUSION

19 In conclusion, there are no genuine issues of material fact regarding Count I of  
20 Plaintiffs' Complaint and Plaintiffs are entitled to Judgment as a matter of Law that the  
21 provisions of Oregon law requiring them to be members of the Oregon State Bar and pay  
22 compulsory dues violates their rights of Freedom of Speech and Freedom of Association  
23 as protected by the First Amendment to the United States Constitution.

24 Dated this November 5, 2018.

/s/ Michael L. Spencer  
Michael L. Spencer, OSB #830907  
Attorney for Plaintiffs

Michael L. Spencer, OSB #830907  
403 Main St.  
Klamath Falls, OR 97601  
541-883-7139  
mlslaw@live.com

# Appendix I

Information Sheet – Integrated Bar Associations											
		Date	Lawyers	Lawyers	Discipline System						
		Integrated	2017	2017	Separate					Integrated Bar Association Dates	
			USA	Integrated Bar	Integrated Bar						
1	Alabama	1923	14,717	14,717				1	North Dakota	1921	
2	Alaska	1955	2,402	2,402				2	Alabama	1923	
3	Arizona	1933	14,960	14,960				3	Idaho	1923	
4	California	1927	168,746	168,746	1	168,746		4	New Mexico	1925	
	Colorado		22,164					5	California	1927	
	Connecticut		21,341					6	Nevada	1928	
	Delaware		2,978					7	Utah	1931	
5	Florida	1950	77,008	77,008		77,008		8	South Dakota	1931	
7	Hawaii	1969	4,236	4,236	1	4,236		9	Mississippi	1932	
8	Idaho	1923	3,836	3,836				10	Washington	1933	
	Illinois		62,782					11	Arizona	1933	
	Indiana		15,826					12	North Carolina	1933	
	Iowa		7,523					13	Kentucky	1934	
	Kansas		8,218					14	Michigan	1935	
9	Kentucky	1934	13,509	13,509				15	Oregon	1935	
10	Louisiana	1941	19,307	19,307				16	Nebraska	1937	
	Maine		3,940					17	Wyoming	1939	
	Maryland		38,800					18	Texas	1939	
	Massachusetts		43,442					19	Oklahoma	1939	
11	Michigan	1935	35,236	35,236	1	35,236		20	Louisiana	1941	
	Minnesota		25,483					21	Missouri	1946	
12	Mississippi	1932	7,067	7,067				22	West Virginia	1947	
13	Missouri	1946	24,787	24,787	1	24,787		23	Florida	1950	
14	Montana	1974	3,159	3,159				24	Alaska	1955	
15	Nebraska	1937	5,545	5,545	1	5,545		25	Wisconsin	1956	
16	Nevada	1928	7,281	7,281				26	South Carolina	1968	
17	New Hampshire	1972	3,507	3,507				27	Hawaii	1969	
	New Jersey		41,168					28	District of Columbia	1970	
18	New Mexico	1925	5,524	5,424	1	5424		29	New Hampshire	1972	
	New York		177,035					30	Rhode Island	1973	
19	North Carolina	1938	23,694	23,694				31	Montana	1974	
20	North Dakota	1921	1,698	1,698	1	1,698					
	Ohio		38,623								

21	Oklahoma	1939	13,470	13,470								
	Oregon	1935	12,227	12,227								
	Pennsylvania		49,406									
22	Rhode Island	1973	4,167	4,167	1	4,167						
23	South Carolina	1968	10,316	10,316	1	10,316						
24	South Dakota	1931	1,933	1,933								
	Tennessee		18,461									
25	Texas	1939	89,361	89,361								
26	Utah	1931	8,204	8,204								
	Vermont		2,326									
	Virginia		24,249									
27	Washington	1933	25,786	25,786								
28	West Virginia	1947	4,862	4,862								
29	Wisconsin	1956	15,549	15,549	1	15,549						
30	Wyoming	1939	1,776	1,776								
31	District of Columbia	1970	54,692	54,692	1	54,692						
		Totals	1,282,327	678,462	11	401,980						
					States	Lawyers						
					51	1,282,327	25,144	All States				
					31	678,462	21,886	Integrated Bar States				
					11	401,980	36,544	Integrated Bar States with Separate Discipline Systems				
					20	276,482	13,824	Remainder of Integrated Bar States with Texas				
	Totals				19	190,121	10,006	Excludes Texas – 89,361				
	Sources:											
ABA National Lawyer Population Survey, Historical Trend in Total National Lawyer Population 1878-2017												
		<a href="http://www.americanbar.org">http://www.americanbar.org</a> – use the search box on the site										
ABA Center for Professional Responsibility Directory of Lawyer Disciplinary Agencies, October 2016												
		<a href="http://www.americanbar.org">http://www.americanbar.org</a> – use the search box on the site										
ABA National Lawyer Population Survey 10-Year Trend in Lawyer Population by State Year 2017												
		<a href="http://www.americanbar.org">http://www.americanbar.org</a> – use the search box on the site										
ABA CLE Short History of the Disorganized, Organized, and Mandatory Bar												
		<a href="http://www.americanbar.org">http://www.americanbar.org</a> – use the search box on the site										
Washington Report on the Lawyer Regulation System American Bar Association Standing Committee on Professional Discipline August 2006												
		<a href="http://www.wsba.org">http://www.wsba.org</a> – use search box on the site										

CERTIFICATE OF SERVICE

I hereby certify that I served a true and accurate copy of the foregoing  
MEMORANDUM IN SUPPORT OF PLAINTIFFS' MOTION FOR PARTIAL  
SUMMARY JUDGMENT on:

Steven M. Wilker  
Attorney at Law  
Tonkon Torp LLP  
888 SW Fifth Avenue  
Suite 1600  
Portland, OR 97204  
[steven.wilker@tonkon.com](mailto:steven.wilker@tonkon.com)

of Attorneys for Defendant

by electronic means through the Court's Case Management/Electronic Case File system  
on the date set forth below.

November 5, 2018

/s/ Michael L. Spencer  
Michael L. Spencer, OSB #830907  
Attorney for Plaintiffs